

1 July 2024



Version control

Version	Filename	Revision Date	Reviewed by	Approved by
Version 1.0	20191028 Wallaga CMP Draft	28/10/2019	(Draft for internal review)	
Version 1.1	20191119 Wallaga CMP Draft	19/11/2019	Duncan Rayner	Grantley Smith
Version 1.2	20191211 Wallaga CMP Draft	11/12/2019	Duncan Rayner	Grantley Smith
Version 2.0	20240624 Wallaga CMP Draft	24/06/2024	Francois Flocard	Francois Flocard
Version 2.1	20240701 Wallaga CMP Draft	1/07/2024	Francois Flocard	Francois Flocard

This CMP has been prepared by Bega Valley Shire Council with contribution, support and writing of the documents provided by the Water Research Laboratory (WRL) of the University of New South Wales School of Civil and Environmental Engineering.

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Acknowledgement of Country

Bega Valley Shire Council acknowledges the traditional custodians of the lands and waters of the Shire, the people of the Yuin nation, and show our respect to the elders past, present and emerging. We also pay respect to the Djiringanj people, the traditional owners of the lands and waters of Wallaga Lake and its catchment.

Executive Summary

ES.1 Snapshot of the Wallaga Lake CMP

The coastal zone of the Bega Valley Shire is recognised as one of the most significant natural assets of the region, contributing to the environmental, cultural, social and economic value of the area. The *Wallaga Lake Coastal Management Program* represents one of Council's long-term investments in this natural asset, to preserve and enhance the environmental value and the ecosystem services that the estuary provides, to preserve and sustain the significant cultural value of the estuary and its catchment, and to strengthen its contribution to the economic profile of the Shire.

Developed within the NSW Coastal Management Framework, the CMP is a 10-year program of activities that includes improved planning, research and investigation, monitoring, physical works, community engagement and education. These initiatives target a reduction in risks to the estuary and surrounding assets from environmental stressors, coastal hazards and climate change, as well as improving the recreational value of the estuary to the community. Implementation of the CMP will:

- Improve the health of the estuary through reduction of catchment-related impacts on sensitive ecosystems and environmental processes;
- Preserve aquatic and terrestrial ecosystems through improvement of water quality and removal of invasive and exotic vegetation;
- Preserve the cultural value of the estuary, its foreshore and catchment through improved management of cultural sites; and
- Enable climate-resilient and future proof development through risk-informed planning and development controls.

The overall cost for implementation of the Wallaga Lake CMP is estimated at \$2,435,000 across the 10-year implementation period. This includes investment in management actions to understand and monitor the health of the estuary (\$0.45 million), to reduce the impacts of catchment runoff and improve foreshore and fringing vegetation (\$0.54 million), to rehabilitate wetlands and riparian areas (\$0.44 million) and to manage the impacts of coastal hazards and climate change (\$0.2 million). While the major financial commitment for CMP is focussed on a small number of high priority threats, there are also a large number of lower value actions spread throughout the 10-year implementation period which aim to reduce the risk of all of the identified threats to the estuary.

The overarching objective of the CMP is to manage the coastal zone around the Wallaga Lake area consistent with the principles of ecologically sustainable development for the social, cultural and economic well-being of the people of the Shire. The CMP reflects the overarching themes of the *Bega Valley Shire Community Strategic Plan 2042*, as outlined in Figure ES.1.

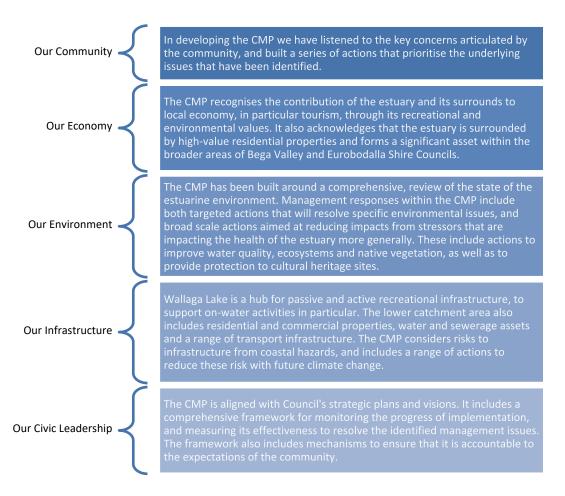


Figure ES.1 Bega Valley Shire Community Strategic Plan themes and links to Wallaga Lake CMP

The Wallaga Lake CMP responds to a contemporary, risk-based evaluation of threats and issues that considered the estuary itself, as well as the broader catchment area and adjacent Wallaga and Camel Rock Beaches. The CMP comprises a suite of management actions that will reduce the identified risks and sit within an implementation area defined by the envelope of *Coastal Management Areas* around the estuary. Nine broad threats were identified for Wallaga Lake during the development of the CMP, each containing one or more specific management issues:

- 1. Artificial Entrance Management;
- 2. Lack of Knowledge of Estuary Health and Condition;
- 3. Degradation of Vegetation Communities;
- 4. Degradation of Wetlands
- 5. Catchment Runoff and Urban Pollutants;
- 6. Degradation of Foreshore Areas and Tributary Banks
- 7. Coastal Hazards: and
- 8. Structure and Function of the Lake;
- 9. Biodiversity Loss

The CMP includes 26 tangible management actions arranged within nine different management responses. Each of the nine management responses have been developed to address the nine identified threats to the estuary. The CMP also includes a tenth management response which contains a series of cross-cutting actions that reduce the risk of multiple threats. Table ES.1 provides an overview of the nine management responses, including a summary of the 26 individual management actions and the issues that they aim to address. Summary maps for each management response are included in Map ES01 to Map ES10.

Many of the actions are targeted at improving the health of the estuary, which underpins the environmental, social and cultural value that the estuary provides to the local area and broader LGA. Other actions are proposed that will address the current and future risk posed by coastal hazards for assets located within the Coastal Use Area around the lake and adjacent areas. Management actions generally fall into the categories of:

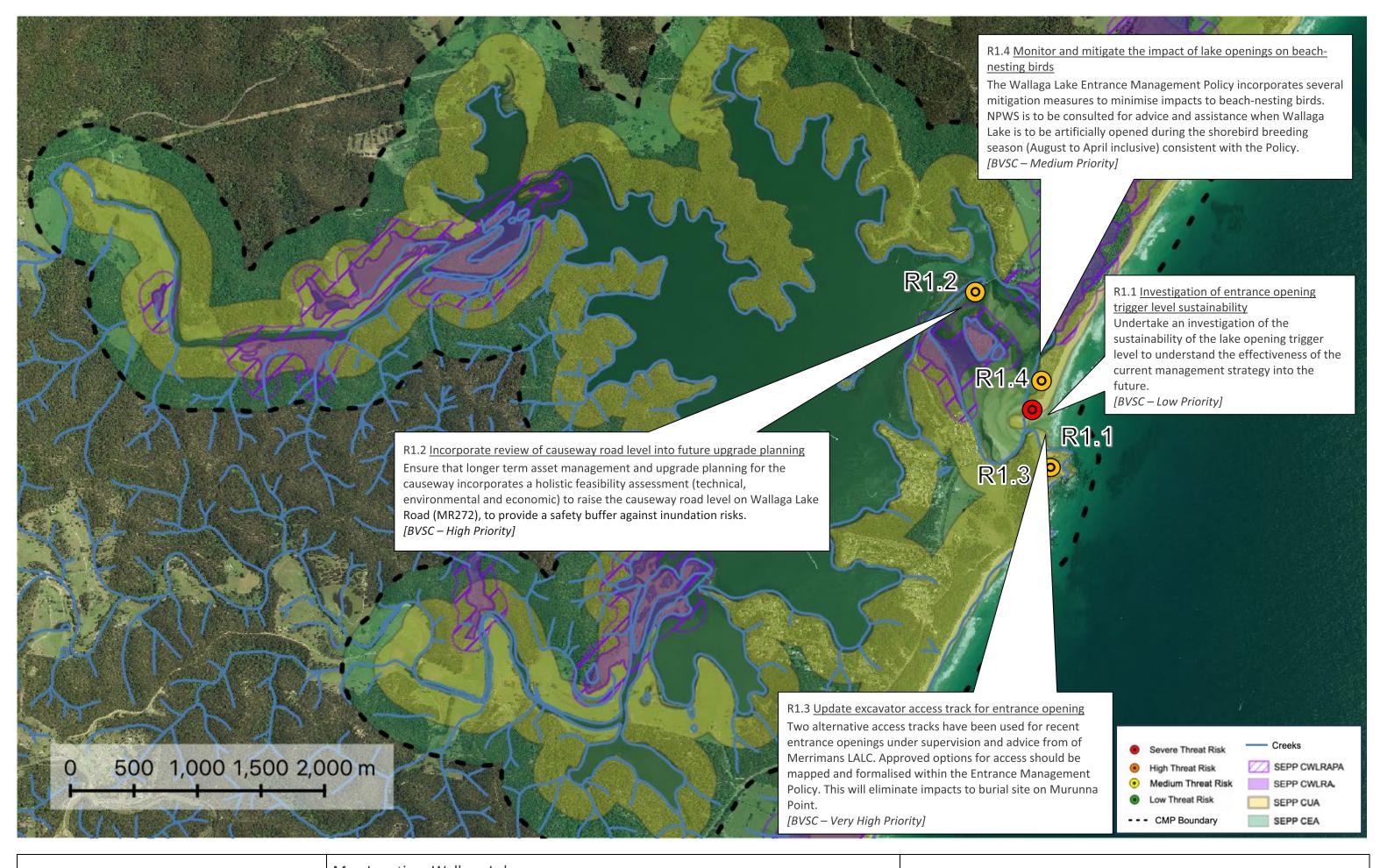
- Improved land management and operational practices (e.g. improved management of vegetation within foreshore buffer zones, exclusion of cattle from riparian and wetland zones, minimising impacts on shorebirds);
- Rehabilitation works (e.g. weed eradication and revegetation, bank restoration and protection);
- Investigations to understand ongoing changes to the physical processes of the lake such as fluvial deltas and the road causeway;
- Strengthened planning controls (e.g. updated CMA mapping, updates to LEP and DCP to reflect contemporary coastal hazard mapping);
- Education, awareness and engagement activities; and
- Environmental data collection, analysis and monitoring programs.

Table ES1: Summary of CMP Actions					
ID and Title of Management Action	Responsible Organisation/s	Priority	Implementation Timeframe	Threats/Issues Targeted	
Management Response for Threat 1: Artificial Entrance Management					
R1.1 Investigation of entrance opening trigger level sustainability	Responsible: BVSC	Low	Short term	T1.1 Long-term sustainability of entrance opening trigger level	
R1.2 Incorporate review of causeway road level into future upgrade planning	Responsible: BVSC Supporting: TfNSW	High	Contingent upon timing of future planning reviews for MR272 (currently unscheduled)	T1.3 Inundation of low-lying assets when closed lake entrance	
R1.3 Update excavator access track for entrance opening	Responsible: BVSC Supporting: Merrimans LALC, NPWS	Very High	Short term	T1.4 Impacts to Aboriginal burial site and midden on Murunna Point T1.5 Impacts to threatened beach-nesting birds from excavator access and opening of entrance	
R1.4 Monitor and mitigate the impact of lake openings on beach-nesting birds	Responsible: BVSC Supporting: NPWS	Medium	Initial review: Short term Ongoing	T1.5 Impacts to threatened beach-nesting birds from excavator access and opening of entrance	
Management Response for Threat 2: Lack of Knowledge of Estuary Health and Condition					
R2.1 Estuary health data collection program	Responsible: BVSC Supporting: DPI Fisheries	High	Updated MER data in main lake, Meads Bay, Black Lagoon: Short to medium term Updated and analysed aquatic vegetation data: Short term Updated information collected on fish assemblage: Long term	T2.1 Lack of estuary health monitoring data	
			Estuary health data sets updated every 5 to 10 years as needed (ongoing)		
R2.2 Updated bathymetric survey	Responsible: BVSC	Low	Short to medium term	T2.2 Lack of estuary health monitoring data T8.1 Wallaga Lake Road causeway T8.2 Narira Creek delta sedimentation	
Management Response for Threat 3: Degradation of Vegetation Communities					
R3.1 Weed control program	Responsible: BVSC	High	Initial intensive control	T3.1 Invasive/exotic vegetation	

Table ES1: Summary of CMP Actions				
ID and Title of Management Action	Responsible Organisation/s	Priority	Implementation Timeframe	Threats/Issues Targeted
			program: Short term	
			Annual maintenance: Ongoing	
R3.2a Revegetation and signage program to rehabilitate view clearing areas	Responsible: BVSC	Very High	Initial revegetation work: Short to medium term Maintenance and awareness: ongoing	T3.2 Vegetation clearing and maintenance
R3.2b Improvement to foreshore areas of holiday parks	Responsible: BVSC Supporting: DPI Fisheries, Crown Lands	High	Initial engagement, planning, re-vegetation and stormwater improvements: Short term Maintenance: Medium term	T3.2 Vegetation clearing and maintenance
R3.2c Vehicle and boat access to Meads Bay, Fairhaven	Responsible: BVSC Supporting: DPI Fisheries	Very High	Medium term	T3.2 Vegetation clearing and maintenance
Management Response for Threat 4: Degradation of Wetlands				
R4.1 Remove cattle grazing from priority wetland areas	Responsible: BVSC Supporting: LLS, DPI Fisheries, Crown Lands	Very High	Short to medium term	T3.3 Cattle grazing to water's edge (vegetation impacts) T4.1 Cattle grazing in wetland areas (degradation of wetland quality)
Management Response for Threat 5: Catchment Runoff and Urban Pollutants				
R5.1 Review, remove and rehabilitate un-sealed roads and revegetate erodible areas	Responsible: BVSC	Low	Medium term	T5.1 Unsealed roads and foreshore tracks
R5.2 Improvements to requirements, monitoring and compliance of sediment controls for property developments.	Responsible: BVSC	Low	Short to medium term	T5.2 Sedimentation from development in catchment
Management Response for Threat 6: Degradation of Foreshore Areas and Tributary Banks				
R6.1 Bank stabilisation, implementation of grazing exclusion zone and riparian zone restoration	Responsible: LLS, BVSC Supporting: Crown Lands, DPI Fisheries	Medium	Short to medium term (Pilot Projects completed in parallel with R4.1). Longer term (ongoing rehabilitation of eroded riparian areas)	T3.3 Cattle grazing to water's edge (vegetation impacts) T4.1 Cattle grazing in wetland areas (degradation of wetland quality) 6.1 Degradation of foreshore areas - cattle grazing to water's edge (bank destabilisation)

Table ES1: Summary of CMP Actions					
ID and Title of Management Action	Responsible Organisation/s	Priority	Implementation Timeframe	Threats/Issues Targeted	
Management Response for Threat 7: Coastal Hazards					
R7.1 Adaptation planning for low-lying assets	Responsible: BVSC	Medium	Short term		
R7.2 Undertake coastal hazard risk planning for holiday/caravan parks	Responsible: BVSC Supporting: Crown Lands	Low	Medium term	T1.3 Inundation of Low-lying Assets when closed Lake	
R7.3 Develop a CVA and update relevant planning documents:				Entrance T7.1 Tidal inundation impacts on low-lying assets, habitat	
a) Determine CVA based on best available hazard information and submit a Planning Proposal.b) Review and update LEP, DCP and SLR Policy to ensure consistency with the CMP and CVA.	Responsible: BVSC Supporting: DCCEEW	Low	Medium term	and areas T7.2 Coastal inundation impacts on low-lying assets and areas	
R7.4 Review CEA, CUA and CWLRA and adjust mapping (if required)	Responsible: BVSC Supporting: DCCEEW	Low	Medium term		
R7.5 Dune rehabilitation program	Responsible: BVSC, ESC	Medium	Ongoing as needed	T7.3 Coastal erosion impacts on natural and built assets T7.4 Coastal entrance instability	
R7.6 Analysis and mapping of entrance stability and migration	Responsible: BVSC	Low	Short term	T7.4 Coastal entrance instability	
Management Response for Threat 8: Structure and Function of the Lake					
R8.1 Incorporate assessment of impacts and cost/benefit of causeway into future upgrade planning	Responsible: BVSC Supporting: TfNSW	Low	To be completed when causeway upgrade/maintenance plans are developed (not currently scheduled)	T8.1 Causeway impacts on hydrodynamics	
R8.2 Investigation to quantify changes to Narira Creek delta and impacts on estuary	Responsible: BVSC Supporting: Crown Lands, BMP	High	Short term	T8.2 Sedimentation of entrance to Meads Bay	
Management Response for Threat 9: Biodiversity Loss					
R9.1 Ensure "Threatened Shorebirds in Bega Valley Shire: Action Plan" is Implemented	Responsible: NPWS, BVSC	Very High	Ongoing	T9.1 Decline of threatened migratory shorebirds and beach-nesting birds	

Table ES1: Summary of CMP Actions				
ID and Title of Management Action	Responsible Organisation/s	Priority	Implementation Timeframe	Threats/Issues Targeted
Cross-cutting Management Actions				
R10.1 Continue supporting existing environmental community interest groups	Responsible: BVSC Supporting: FSC Landcare	Medium	Ongoing	T1.2: Community understanding of estuary processes and entrance management T3.1: Weeds around foreshore zones, in particular in urban areas. T3.2: View clearing of foreshore vegetation.
R10.2 Community engagement and information sessions and activities	Responsible: BVSC Supporting: NPWS, Merrimans LALC, FSC Landcare	Medium	Ongoing	T1.2 Community Understanding of Entrance Management T3.1: Weeds within lake creeks and foreshore zones. T3.2: View clearing of foreshore vegetation and impacts on vegetation from informal access T6.3: Degradation of Aboriginal heritage sites T9.1: Decline of threatened migratory shorebirds and beach-nesting birds
R10.3 Review and update interpretive signage as needed during CMP implementation period	Responsible: BVSC Supporting: NPWS, Merrimans LALC	Low	Long term	T1.2: Community understanding of entrance management and estuarine processes/environment T3.1: Weeds within lake creeks and foreshore zones T6.3/6.4: Degradation of Aboriginal heritage sites T9.1: Decline of threatened migratory shorebirds and beach-nesting birds



Map Location: Wallaga Lake

Map Title: Management Responses - Threat 1 - Artificial Entrance Management

Map ES1 Date: 12/06/2024





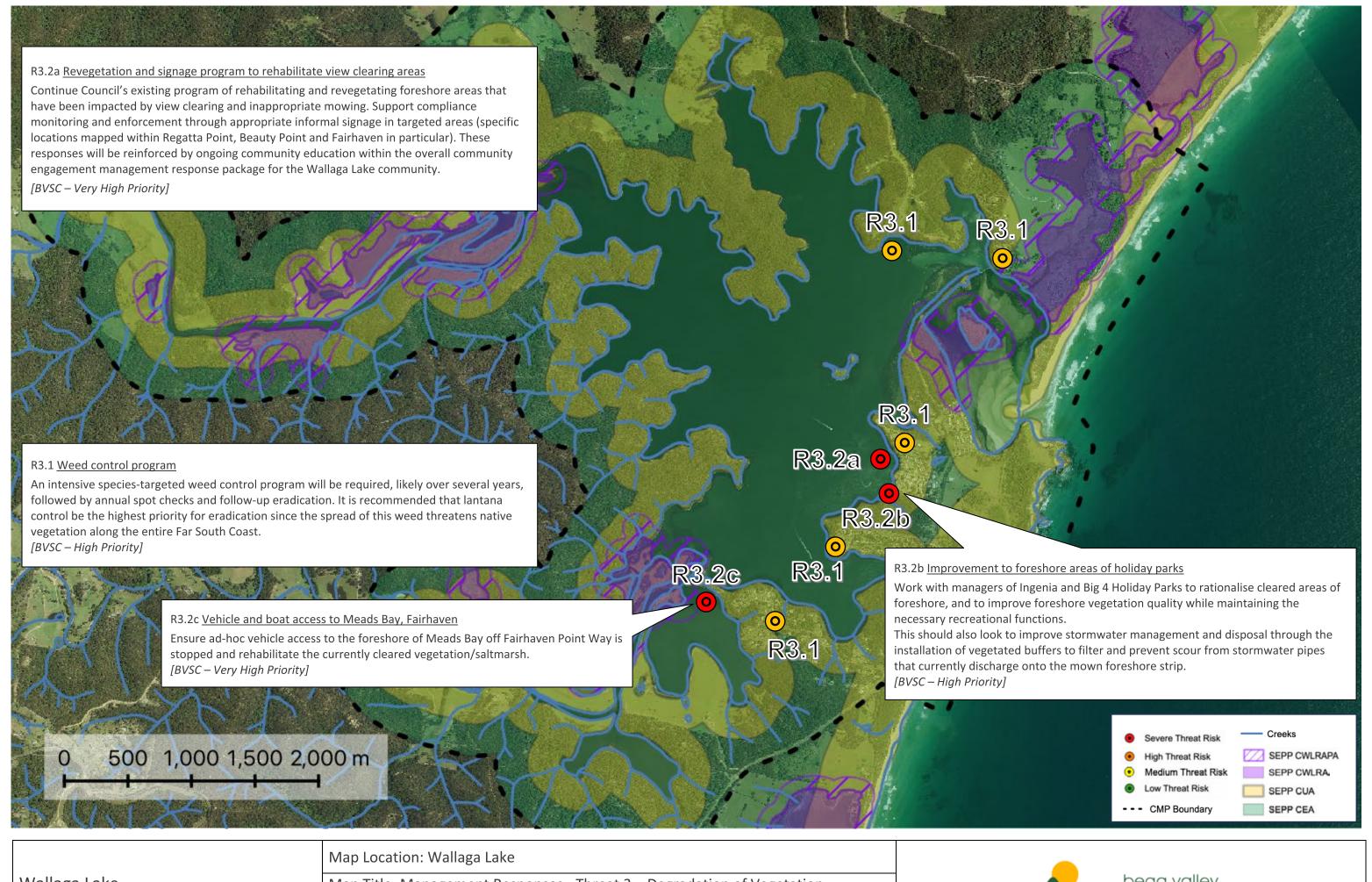
Map Title: Management Responses - Threat 2 – Lack of Knowledge of Estuary Health

and Condition

Map ES2

Date: 12/06/2024





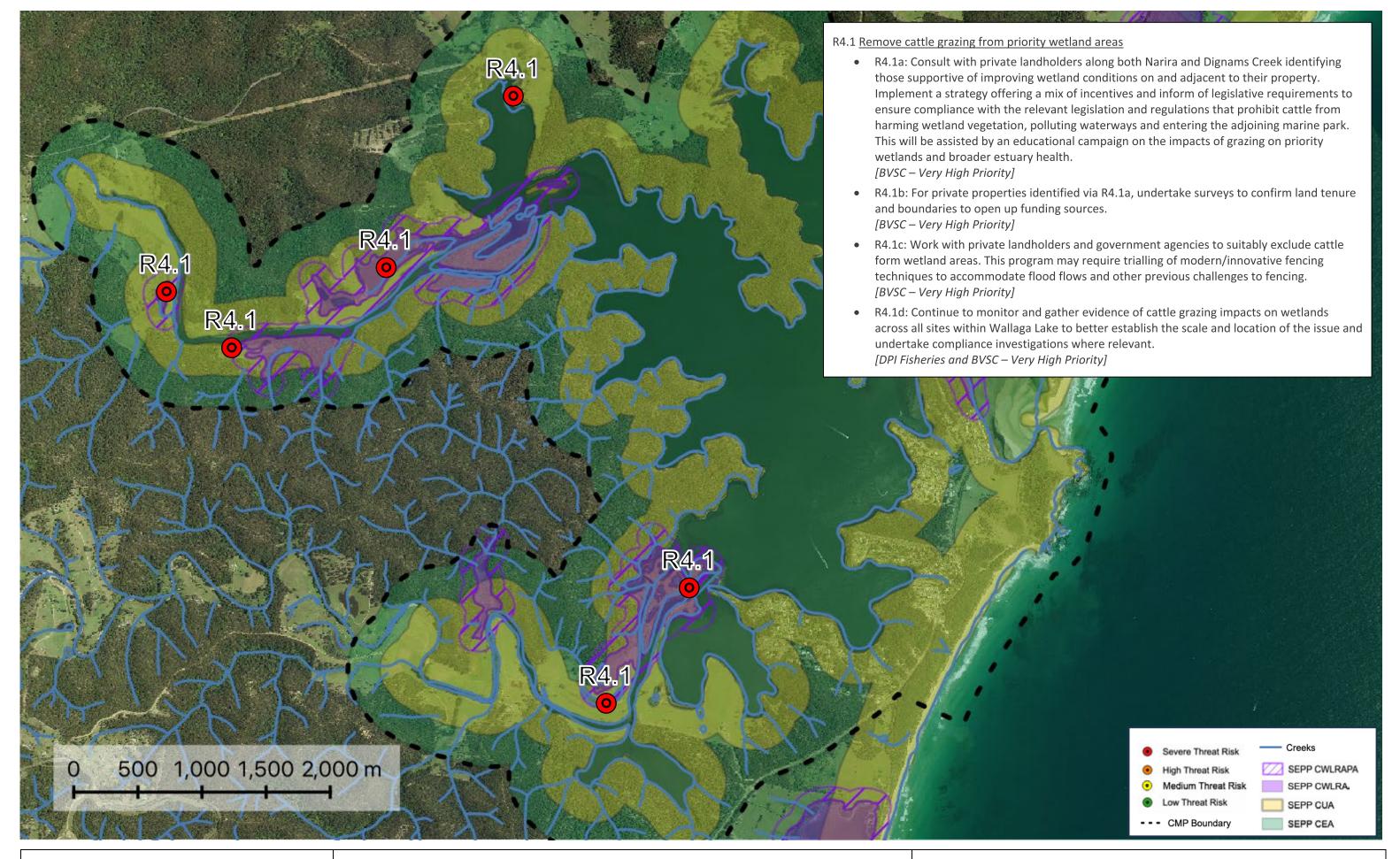
Map Title: Management Responses - Threat 3 – Degradation of Vegetation

Communities

Map ES3

Date: 12/06/2024 Rev: 2



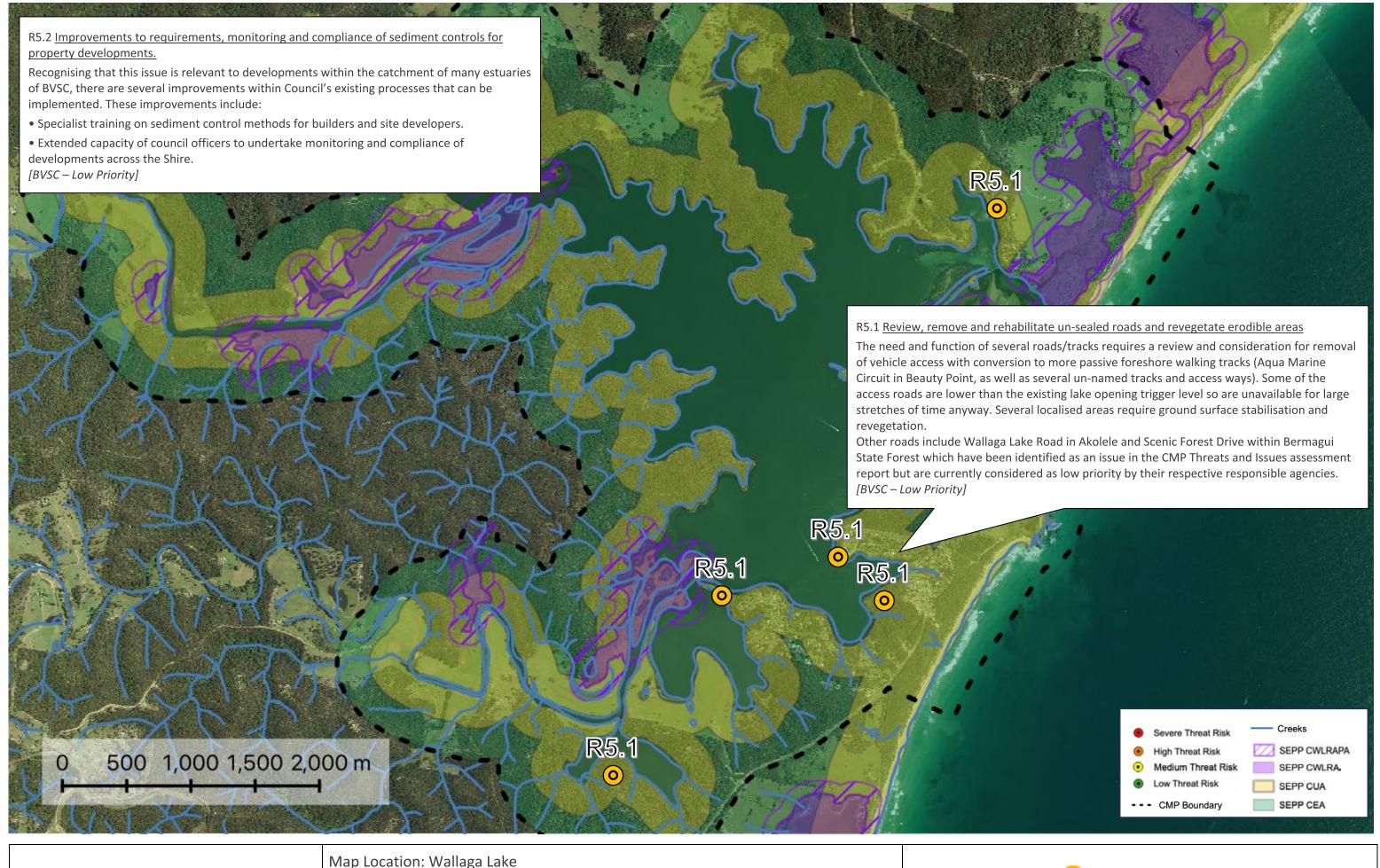


Map Location: Wallaga Lake

Map Title: Management Responses - Threat 4 – Degradation of Wetlands

Map ES4 Date: 12/06/2024





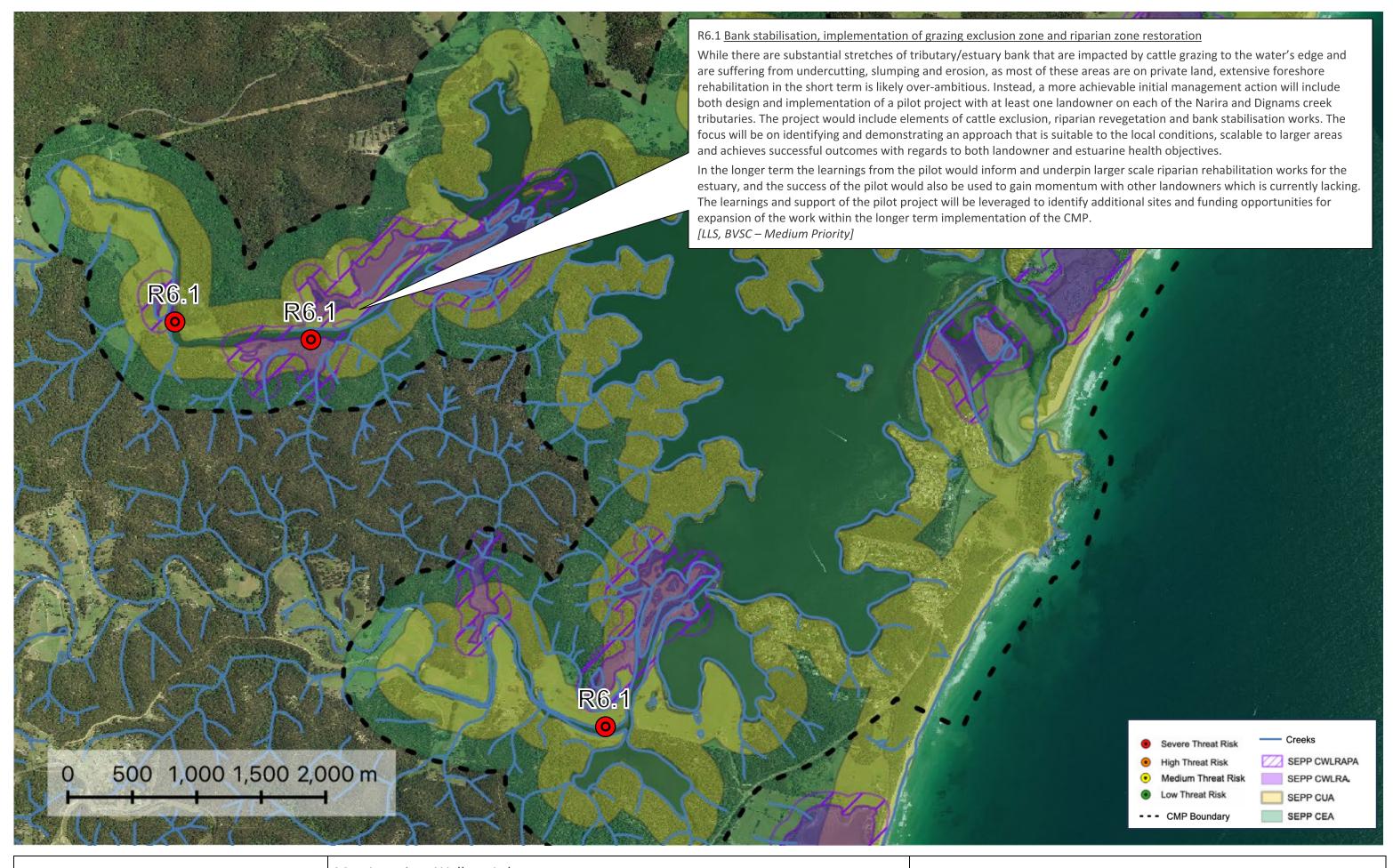
Map Title: Management Responses - Threat 5 - Catchment Runoff and Urban

Pollutants

Map ES5

Date: 12/06/2024





Map Location: Wallaga Lake

Map Title: Management Responses - Threat 6 - Degradation of Foreshore Areas and

Tributary Banks

Map ES6

Date: 12/06/2024 Rev: 2

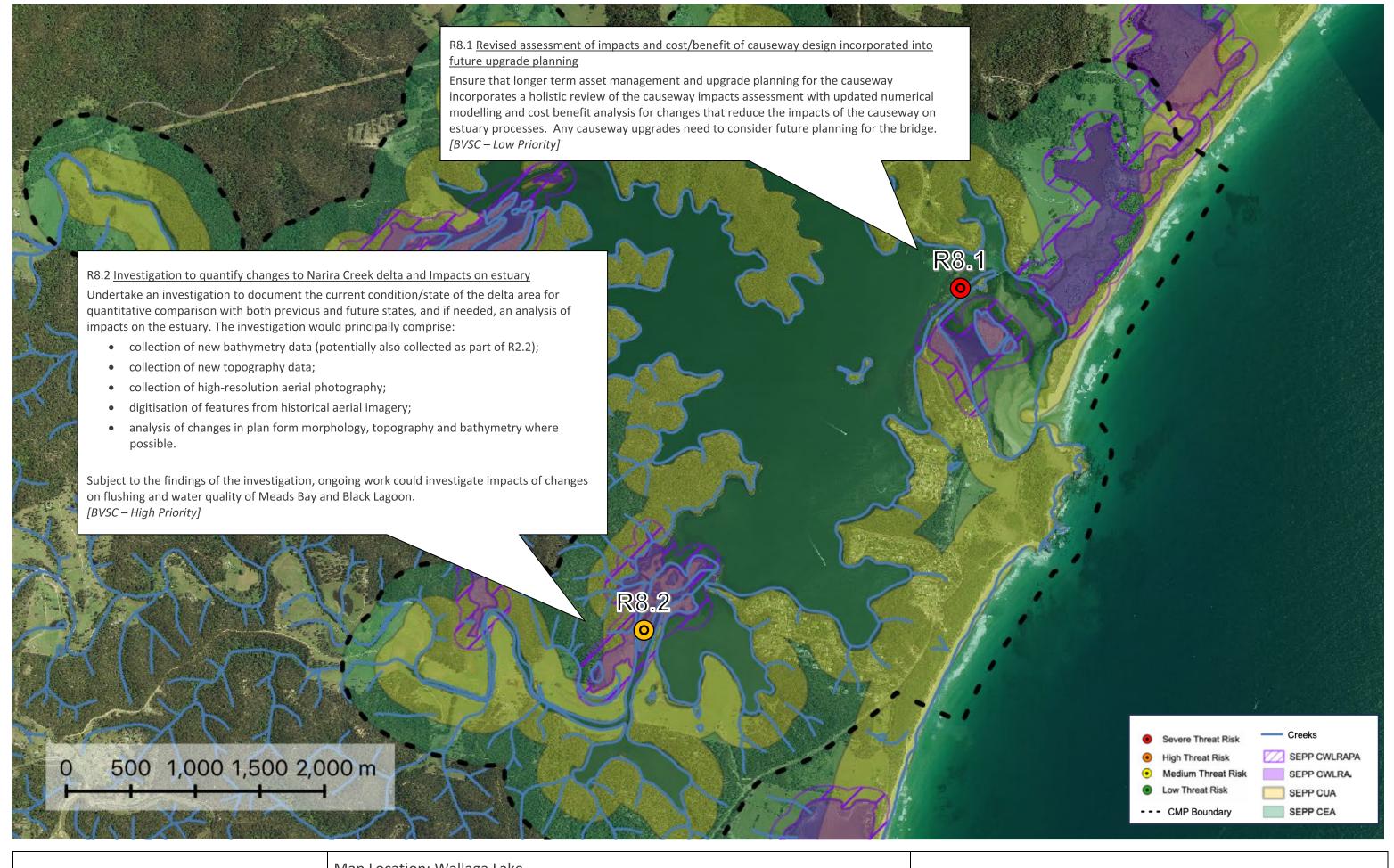




Map Title: Management Responses - Threat 7 – Coastal Hazards

Map ES7 Date: 12/06/2024



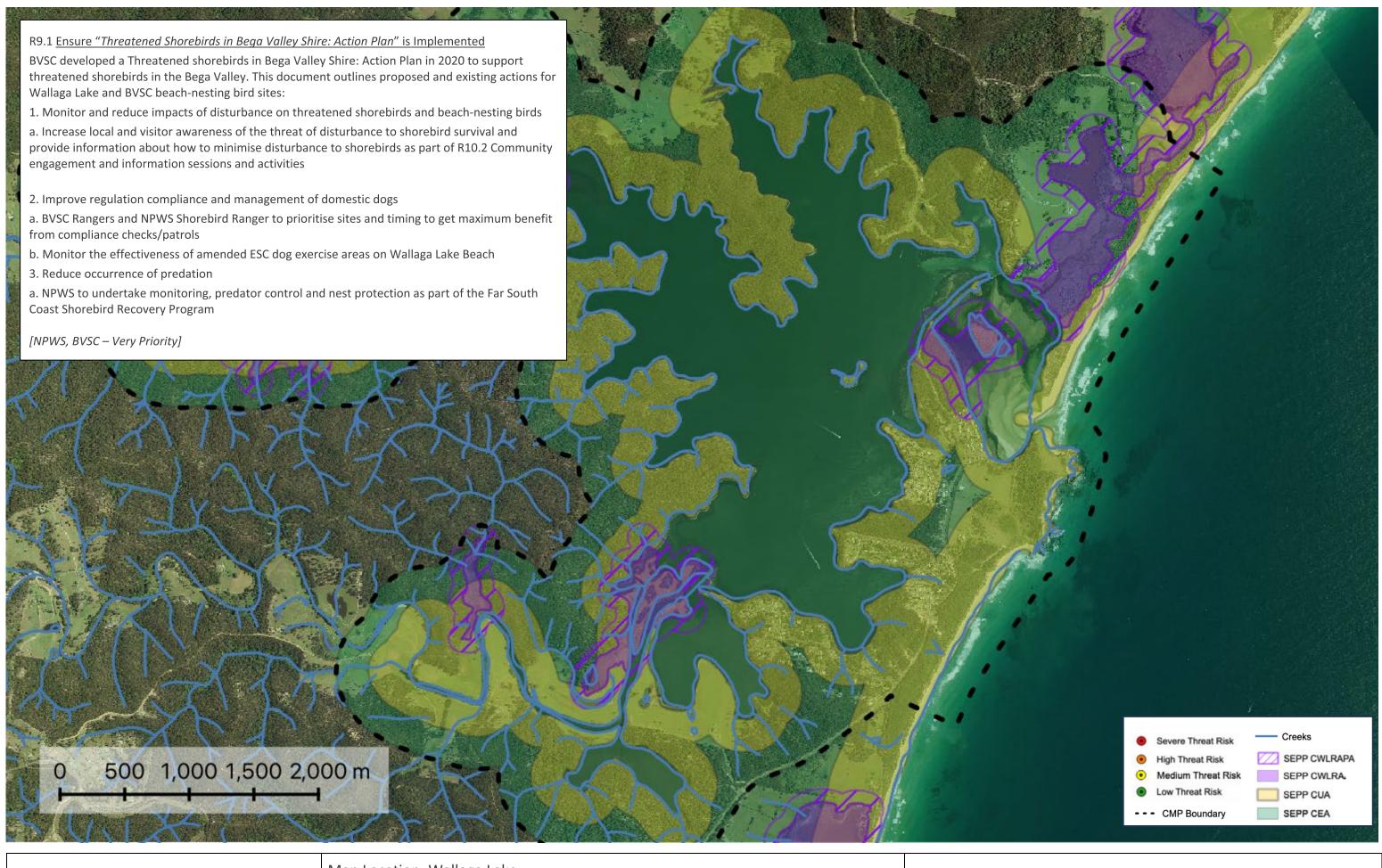


Map Location: Wallaga Lake

Map Title: Management Responses - Threat 8 – Structure and Function of the Lake

Map ES8 Date: 12/06/2024





Map Location: Wallaga Lake

Map Title: Management Responses – Threat 9 – Biodiversity Loss

Map ES9

Date: 12/06/2024



R10.1 Establishment of a community interest group Establish a Landcare community volunteer interest group for Eden more broadly, to support the work of the Clean Curalo group on the lake and lower catchment. This would enable holistic participatory activities for maintaining sections of the lake and its broader catchment environs, and form a conduit for engagement with Council, the broader community and other stakeholders. [BVSC – Medium Priority] R10.2 Community engagement and information sessions and activities An ongoing and pro-active program of community engagement initiatives is required, aimed at improving awareness of the lake and its natural processes, as well as ownership of the lake and issues. This could include for example, educational walks around the lake foreshore, bio-blitz, presentations, weed swaps, information sessions. The focus of the engagement will be on areas such as: Natural processes of the lake and surrounding catchment Entrance management Awareness and conservation of migratory and beach nesting birds Myths and realities of lake health, water quality, fisheries Do's and don'ts of living near the lake Weeds in the urban areas surrounding the lake Cultural heritage [BVSC – Medium Priority] R10.3 Updated and new interpretive signage Design and install updated interpretive signage with a focus on aspects such as: • Natural processes and ecology of the lake and its catchment • Management of the lake entrance • Interaction of the natural and urban environments • Cultural Heritage (Aboriginal and European) • Previous and future changes for the lake • Recreational features, equipment and access [BVSC - Low Priority]

500 1,000 1,500 2,000 m

Wallaga Lake

Coastal Management Program

Map Location: Wallaga Lake

Map Title: Management Responses - Community Engagement, Education and

Participation

Map ES10

Date: 12/06/2024

Rev: 2



Severe Threat Risk

Medium Threat Risk

Low Threat Risk

- - - CMP Boundary

Creeks

SEPP CWLRAPA

SEPP CWLRA

SEPP CUA

SEPP CEA

ES.2 How was the CMP Developed?

The Wallaga Lake Coastal Management Program builds on the objectives of the previous Estuary Management Plan while also addressing current issues for the estuary. The process followed for developing the CMP was based on the five-stages outlined in the Coastal Management Manual (2018), and is shown in Figure ES.2.

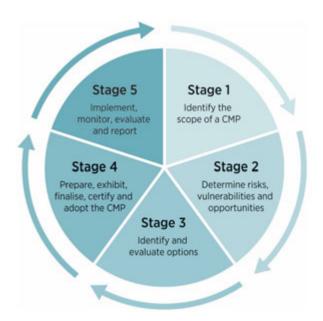


Figure ES.2: Five Stages of Developing a Coastal Management Program

Developing the CMP was a phased process spanning a number of years and has included a range of activities such as:

• CMP Stage 1:

 Scoping and identifying the needs for the CMP within the context of the broader coastal zone of the Bega Valley Shire Local Government Area (see CMP Scoping Study, BVSC, 2022b);

CMP Stage 2:

- Collating and reviewing existing information and management plans (see CMP Scoping Study (BVSC, 2022b), Synthesis of Information (BVSC, 2024a), CMP Estuary Threats and Pressures Assessment (BVSC, 2024b);
- Combining existing information with new field observations to build a contemporary understanding of threats and issues to the estuary (see CMP Estuary Threats and Pressures Assessment (BVSC, 2024b);
- Evaluating and prioritising the threats in a risk assessment framework (see CMP Estuary Threats and Pressures Assessment (BVSC, 2024b);

CMP Stage 3:

 Developing a range of achievable management responses to further inform and where possible reduce the risks posed by threats (presented in this report); Evaluating and prioritising these management responses on the basis of their feasibility, viability and acceptability (presented in this report);

• CMP Stage 4:

- Preparation of the CMP report (this document)
- Collating feedback from stakeholders and community through formal review and exhibition processes.

The Coastal Management Manual (2018) requires Councils to follow a risk management process when evaluating threats and developing coastal management programs. In the estuarine management context this risk management approach involved identifying, evaluating, treating, communicating and monitoring risks to people, the environment, assets and infrastructure and to the general social, environmental, cultural and economic values of the estuary. For the Wallaga Lake CMP this risk management approach identified the likelihood and consequences of each specific management issue, to determine the relative risk level that it posed.

Consistent with the Mandatory Requirements for CMPs, consideration has also been given as to how each threat is likely to evolve with time across short (approximately 20 years), medium (approximately 50 years) and long (approximately 100 years) timeframes, if no intervention or risk management action is taken.

Engagement of key stakeholders and the broader community during preparation of the *Wallaga Lake CMP* was essential to developing a program that was both evidence-based and tangible. Engagement activities completed during the development of the CMP included:

- Establishing a CMP focus group to oversee the CMP development process, consult on key aspects, and form a conduit to provide information to respective agencies and constituencies. The focus group comprised key representatives from the community, BVSC (technical staff and elected councillors), ESC, DCCEEW, DPI Fisheries, Batemans Marine Park, National Parks, Crown Lands, LLS, Merrimans LALC, NSW Forestry, Transport for NSW and UNSW;
- A dedicated website for the development of the suite of BVSC CMPs, including a section specifically for the Wallaga Lake CMP;
- Formal and social media releases;
- An email contact group used to distribute project updates and for community members to provide input;
- Information drop-in sessions; and
- Exhibition of the draft CMP.

ES.3 How will the CMP be Implemented?

Bega Valley Shire Council is primarily responsible for coordinating and leading the implementation of the overall CMP, as well as implementation of specific actions within the CMP. This includes responsibility for coordinating budgetary processes within the IP&R framework using existing mechanisms such as Council's *Community Strategic Plan, Resourcing Strategy*, as well as Council's *Delivery Program* and *Operational Plan*. Responsibility for monitoring, evaluation and reporting on implementation of the CMP will also primarily sit with BVSC staff, supported by the Coast and Flood Management Committee. ESC also has

responsibility for implementation of management actions on the northern foreshore the estuary, as this sites within the ESC Local Government Area.

Throughout implementation of the CMP, BVSC will consider how best to implement the identified management actions, in alignment with the community's priorities as identified through the Themes and Strategies of the Community Strategic Plan. Implementation of the CMP will be funded across a range of sources including a blend of Council budget allocations, existing Council staff resources and grant finance. Council's responsibility for implementation of the CMP includes allocation, seeking and management of appropriate financial resources, through both internal Council budgetary processes as well as State Government grant programs and other sources.

The CMP report includes guidance on how the CMP will be implemented across the 10-year Implementation period, detailed within an *Implementation Plan* and a *Business Plan*. A framework is also proposed for Monitoring, Evaluation and Reporting (MER) of implementation of the CMP, with a series pragmatic implementation progress indicators identified for each management action.

CMP Implementation Plan

- Provides an overarching timetable that sets out the flow of management actions throughout the 10-year Implementation Period
- •Identifies implementation progress indicators

CMP Business Plan

- Provides an indicative budget for CMP implementation, including cost estimates of individual management actions
- Identifies potential funding sources and arrangements

Monitoring, Evaluation and Reporting Framework

- •Identifies a Monitoring, Evaluation and Reporting framework based on Annual Progress Reporting, Mid-Term Review, and Terminal Evaluation Report
- •Identifies an Estuary Health Monitoring Program, to help track CMP effectiveness and capture community concerns.

Figure ES.3: Components of the CMP Implementation Guidance

The Monitoring, Evaluation and Reporting (MER) program for the Wallaga Lake CMP provides a pragmatic mechanism to gauge implementation progress, and outlines the process for transparent reporting against the CMP targets. Importantly, the MER program goes further than this by also setting out a process to monitor the effectiveness of the CMP toward progressive achievement of the aspirations defined by the community and stakeholders, and defines opportunities for strategic review and re-alignment of the CMP priorities, if needed to achieve the overarching CMP objectives.